

**REGULAR MEETING
OF
FLORENCE CITY COUNCIL**



**COUNCIL CHAMBERS
324 W. EVANS STREET
FLORENCE, SOUTH CAROLINA**

**MONDAY
DECEMBER 8, 2025
1:00 P.M.**



**REGULAR MEETING OF FLORENCE CITY COUNCIL
MONDAY, DECEMBER 8, 2025 – 1:00PM
CITY CENTER – COUNCIL CHAMBERS
324 WEST EVANS STREET
FLORENCE, SOUTH CAROLINA**

I. CALL TO ORDER

II. INVOCATION

Pledge of Allegiance to the American Flag

III. APPROVAL OF MINUTES

November 10, 2025 – Regular Meeting

IV. HONORS AND RECOGNITIONS

SERVICE RECOGNITIONS

Hazle Wilson – 20 years – Justice and Law

GRANT PRESENTATION

The Duke Energy Foundation Grant - \$10,000 – Presented by Mindy Taylor, Duke Energy – Director of Government and Community Relations

V. ORDINANCES IN POSITION

a. Bill No. 2025-39 – Second Reading

An Ordinance to amend Chapter 17 of the City Code of the City of Florence to add Article IV and provisions related to regulating improper use of public place and urban camping and other matters related thereto.

b. Bill No. 2025-42 – Second Reading

An Ordinance to annex and zone NC-6.3 South Irby Street, identified as Florence County Tax Map Number 00152-01-029.

VI. INTRODUCTION OF ORDINANCES

a. Bill No. 2025-43 – First Reading

An Ordinance to amend Section 14-21, Section 14-22, and Section 14-23 of the City of Florence municipal code regarding provision related to regulating the curfew for juveniles and other matters related thereto.

VII. INTRODUCTION OF RESOLUTIONS

a. Resolution No. 2025-47

A Resolution of Recognition for Dr. John A. Keith, III in honor of his contributions to the revitalization and sustained growth of downtown Florence, South Carolina.

b. Resolution No. 2025-48

A Resolution of Recognition for Foster Care Crisis Awareness in Florence County.

VIII. REPORT TO COUNCIL

a. Steadman Group – Opioid Analysis and Recommendations

b. Building Florence Together Annual Report

c. Appointments to Boards and Commissions

(Note: This item may be discussed in Executive Session.)

IX. CITY MANAGER'S REPORT

X. MAYORAL REPORT

XI. COMMITTEE REPORTS

a. Business Development Committee

b. Community Development Committee

c. Finance, Audit and Budget Committee

XII. EXECUTIVE SESSION

a. For a discussion regarding appointments to city Boards and Commissions [30-4-70(a)(1)].

After returning to open session, Council may take action on matters discussed during Executive Session.

XIII. ADJOURN



**REGULAR MEETING OF FLORENCE CITY COUNCIL
MONDAY, NOVEMBER 10, 2025 – 1:00 P.M.
CITY CENTER – COUNCIL CHAMBERS
324 WEST EVANS STREET
FLORENCE, SOUTH CAROLINA**

MEMBERS PRESENT

Mayor Lethonia Barnes, Mayor Pro Tempore George Jebaily, Councilman Chaquez T. McCall, Councilman Bryan A. Braddock, Councilwoman LaShonda NeSmith-Jackson, Councilman J. Lawrence Smith, II and Councilman Zach McKay

ALSO PRESENT

Mr. Scotty Davis, City Manager; Mr. Ronald Scott, City Attorney; Mr. Luke Carter, City Attorney; Mrs. Casey Moore, Municipal Clerk; Ms. Patrice Rankin, Assistant City Clerk; Mr. Clint Moore, Assistant City Manager of Development; Chief Shannon Tanner, Florence Fire Department; Interim Police Chief Stephen Starling, Florence Police Department; Mr. Michael Hemingway, Director of Utility Planning and Economic Development; Mr. Jerry Dudley, Director of Planning; Mr. Adam Swindler, Director of Public Works; Mrs. Jennifer Krawiec, Director of Human Resources; Mrs. Victoria Nash, Director of Parks, Recreation, and Sports Tourism; Mrs. Amanda Pope, Director of Marketing/Communications and Municipal Services; Mr. Glenn Bodenheimer, Interim Finance Director and Mr. Joshua Whittington, Director of Utilities

MEDIA PRESENT

Deirdre Weaver-Currin with the Post and Courier was present for the meeting.

Notices of this regular meeting of City Council were provided to the media and individuals requesting a copy of the agenda informing them of the date, location, and time of the meeting.

CALL TO ORDER

Mayor Barnes called the November 10, 2025 Regular meeting of Florence City Council to order at 1:02pm.

INVOCATION

Mayor Barnes gave the invocation for the meeting. The pledge of allegiance to the American Flag followed the invocation and was led by Master Sergeant Reggie German of the United States Air Force and South Carolina Air National Guard.

Mayor Barnes acknowledged the 50th Anniversary of the end of the Vietnam War and honored those who served our country.



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APPROVAL OF MINUTES

Councilman McCall made a motion to adopt the minutes of the October 13, 2025 Regular Meeting and Councilman Braddock seconded the motion. The minutes were unanimously (7-0) adopted.

ADDENDUM TO THE AGENDA

Pro tem Jebailly made a motion to add Resolution No. 2025-46 to the November 10, 2025 regular meeting agenda and Councilman Braddock seconded the motion. This item was added to the agenda by unanimous vote (7-0).

SERVICE RECOGNITIONS

Mr. Shannon Tanner, Fire Chief, recognized Robert Holland for 30 years of service with the Florence Fire Department.

Mr. Stephen Starling, Interim Police Chief, recognized Conchetta Burroughs for 10 years of service with the Florence Police Department.

FALL 2025 YOUTH CITY UNIVERSITY GRADUATION

Mrs. Amanda Pope, Director of Marketing/Communications and Municipal Services and Mayor Barnes presented the Fall 2025 Youth City University participants with their certificates of completion. Mrs. Pope said this is the third year for City University. City University was established in 2023 and is held in the spring and fall of each year. Each session lasts seven weeks and is held once a week. Participants have the opportunity to learn about city operations and visit different city facilities.

APPEARANCES BEFORE COUNCIL

Gina Gilliard

Ms. Gilliard appeared before Council to address ongoing drainage issues on her property. She explained that she has been trying for two years to get help with water flowing onto her property from nearby drainpipes. She noted that she has previously spoken with both Mr. Scotty Davis, City Manager and Mr. Clint Moore, Assistant City Manager of Development about the problem. Ms. Gilliard said that she owned the home for seven years before selling it to her daughter in 2021. According to her, a neighbor behind the property built a structure or bridge that now causes the nearby drainpipes to clog, leaving the water in her yard with nowhere to go. She shared photos with Council and emphasized that the issue is depreciating the value of the home every time it rains. She also mentioned that she is a Veterans Affairs caregiver for her daughter, a 100% disabled veteran, and had to use \$3,600 from her daughter's fiduciary to install a barrier to address the erosion. Ms. Gilliard requested that the City unclog the drain and send someone to fix the problem, as she cannot afford additional repairs. She expressed frustration over the lack of resolution, saying the issue has been ongoing since 2024 and that it is worsening. Ms. Gilliard also reported that water from other properties is flowing onto her land, damaging the grass, and said she has plans to have the water tested. Ms. Gilliard said although this is not a glamorous home, it is still their home. She noted that the City did send someone out during the summer but they were unable to resolve the issue.

Mayor Barnes inquired whether the issue is related to the connection between the property and the system lines, or if the problem is located behind the property. Ms. Gilliard explained that when she purchased the



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home, no barrier was necessary. However, she now faces water leaking from a hole with no place for it to go.

Pro tem Jebaily asked Ms. Gilliard for her address, which she provided.

ORDINANCES IN POSITION

Bill No. 2025-40 – Second Reading

An Ordinance to annex and zone RG-3 the third phase of Smith's Field subdivision, identified as Florence County Tax Map Numbers 00100-01-384 to 00100-01-443 and 00100-01-093.

Pro tem Jebaily made a motion to adopt Bill No. 2025-40 on second reading and Councilwoman NeSmith-Jackson seconded the motion.

Council voted unanimously (7-0) in favor of the motion. Bill No. 2025-40 was adopted.

Bill No. 2025-41 – Second Reading

An Ordinance to annex and zone NC-6.2 the parcel located at 922 West Sumter Street, identified as Florence County Tax Map Number 90060-09-037.

Councilwoman NeSmith-Jackson made a motion to adopt Bill No. 2025-41 on second reading and Councilman Smith seconded the motion.

Council voted unanimously (7-0) in favor of the motion. Bill No. 2025-41 was adopted.

INTRODUCTION OF ORDINANCES

Bill No. 2025-42 – First Reading

An Ordinance to annex and zone NC-6.3 South Irby Street, identified as Florence County Tax Map Number 00152-01-029.

Councilman McCall made a motion to pass Bill No. 2025-42 on first reading and Pro tem Jebaily seconded the motion.

Mr. Jerry Dudley, Director of Planning, reported the property, located near the intersection of Irby Street and Rosemount Drive, is proposed for Neighborhood Conservation 6.3 (NC-6.3) zoning, which allows for a variety of residential housing types, including single-family and multifamily developments. Planning Commission approved a townhome complex contingent on annexation and zoning. City water service is currently available to the parcel, however, the developer will be responsible for installing a private lift station and providing the necessary easement for sewer access. An existing home on the site will be demolished before construction.

Council voted unanimously (7-0) in favor of the motion. Bill No. 2025-42 was passed on first reading.



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INTRODUCTION OF RESOLUTIONS

Resolution No. 2025-41

A Resolution of Recognition for sculptor Alex Palkovich and his contributions to the City of Florence.

Pro tem Jebaily made a motion to pass Resolution No. 2025-41 and Councilwoman NeSmith-Jackson seconded the motion.

Mayor Barnes and Pro tem Jebaily presented the Resolution to Mr. Alex Palkovich. Mr. Palkovich thanked Council for the recognition.

Council voted unanimously (7-0) in favor of the motion. Resolution No. 2025-41 was passed.

Resolution No. 2025-42

A Resolution of Recognition for the Wilson High School Marching Band for being named the 2025 SCBDA High-Stepping Band State Champions.

Councilman McCall made a motion to pass Resolution No. 2025-42 and Councilman Braddock seconded the motion.

Mayor Barnes and Councilman McCall presented the Resolution to Mr. Jarrod Deas, Band Director of the Wilson High School Marching Tiger Pride Band. Mr. Deas thanked Council for the recognition.

Council voted unanimously (7-0) in favor of the motion. Resolution No. 2025-42 was passed.

Resolution No. 2025-43

A Resolution to proclaim December 5, 2025 as Arbor Day in the City of Florence.

Councilwoman NeSmith-Jackson made a motion to pass Resolution No. 2025-43 and Councilman McCall seconded the motion.

Mayor Barnes presented the Resolution to Mrs. Victoria Nash, Director of Parks, Recreation and Sports Tourism. Mrs. Nash announced that Arbor Day will be celebrated on Friday, December 5th at 10:00am at Dr. Iola Jones Park. The event will feature participation from the City of Florence Parks and Beautification Commission, as well as Francis Marion University's Environmental Studies Club. A Magnolia tree will be planted at the park in honor of the occasion.

Council voted unanimously (7-0) in favor of the motion. Resolution No. 2025-43 was passed.

Resolution No. 2025-44

A Resolution authorizing the City Manager to reappropriate funds to local food banks in response to the federal government shutdown and the ending of SNAP benefits.

Councilman McCall made a motion to amend Resolution No. 2025-44 to increase the total amount from \$60,000 to \$65,000 and to allocate \$15,000 to the following four local organizations: The Manna House, Harvest Hope Food Bank, Senior Citizens Association and My Brother's Keeper, and the remaining \$5,000 shall be left to the discretion of the City Manager to distribute to other community organizations directly affected by the federal government shutdown. However, in light of reports this morning that an agreement has been reached in principle to end the federal government shutdown, the City Manager is



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further authorized to suspend or reallocate these funds as appropriate if the shutdown does not persist. Councilman Smith seconded the motion.

The motion carried unanimously (7-0).

Council voted unanimously (7-0) in favor of the motion, as amended. Resolution No. 2025-44 was passed, as amended.

Resolution No. 2025-45

A Resolution approving downtown redevelopment grants for 2nd Quarter, Fiscal Year 2026.

Mayor Barnes said this item may be discussed in Executive Session. Without objection, this item will be discussed in Executive Session.

Resolution No. 2025-46

A Resolution of Recognition for Pastor Bill Monroe honoring his dedicated service as one of the longest serving pastors in the Florence area.

Pro tem Jebaily made a motion to pass Resolution No. 2025-46 and Councilwoman NeSmith-Jackson seconded the motion.

Mayor Barnes and Councilman Braddock presented the Resolution to Pastor Bill Monroe. Pastor Monroe thanked Council for the recognition.

Council voted unanimously (7-0) in favor of the motion. Resolution No. 2025-46 was passed.

REPORT TO COUNCIL

Appointments to Boards and Commissions

Mayor Barnes said this item may be discussed in Executive Session. Without objection, this item will be discussed in Executive Session.

Report on the Towing Ordinance

Councilman McCall reported ongoing concerns about predatory towing practices in the city, noting that complaints have increased over the past two years and surged after his recent Facebook post. He said some tow companies are charging well above the \$170 legal cap, often \$250 to \$300, and that many of those affected are young women. Councilman McCall emphasized that, given the affordability challenges facing the city and the nation, these practices cannot continue. He called for a review of the city's towing ordinance to end predatory practices and thanked city staff for their work, emphasizing that the City must take proactive steps to ensure such behavior is not tolerated.

Mr. Clint Moore, Assistant City Manager of Development, reported that two amendments to the City's towing ordinance were discussed at the Finance, Audit and Budget Committee meeting. The amendments address notification requirements between towing companies and the Florence Police Department and bring the ordinance into closer alignment with state law. City staff is preparing the revisions, which will be reviewed by the Finance, Audit and Budget Committee before being presented to Council.



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Councilman McCall noted that a towing company, not engaged in predatory practices, contacted him and the Chairman of Florence County Council to confirm that such practices are occurring, emphasizing the City's responsibility to protect its citizens.

Councilman Smith inquired about the Police Department's procedures for towing ordinance violations. Interim Police Chief Stephen Starling explained that upon citizen complaints of overcharging or predatory towing, the towing company and/or business owner can be charged. Businesses with agreements with towing companies must still follow established standards, and both the tow operator and the business could be held responsible if guidelines are violated. Interim Chief Starling confirmed that the maximum daytime towing fee is \$135, with an additional \$35 allowed after hours, and agreed with Councilman Smith that charging \$300 would be a violation.

Councilwoman NeSmith-Jackson asked whether the City has identified any towing companies engaged in predatory towing practices. Interim Chief Starling replied that he is not aware of any specific companies.

Councilman Braddock sought clarification on towing fees and procedures. Interim Chief Starling explained that the ordinance applies to private and commercial-property tows, not law enforcement-directed tows, which follow the South Carolina Department of Public Safety fee schedule. He noted that towing fees listed in the ordinance are set by Council, that companies may choose whether to accept those rates, and that the fee schedule may be due for review. He added that predatory practices such as towing vehicles and returning them without proper storage violate both city ordinance and state law.

Councilman Smith also confirmed that towing companies from outside the City must obtain a City of Florence business license to operate within city limits.

CITY MANAGER'S REPORT

Mr. Scotty Davis, City Manager, announced that the City will sponsor a Clemson vs. Carolina Canned Food Drive Competition. Nonperishable food items will be collected and donated to the Harvest Hope Food Bank to support community members in need. He encouraged the public to participate and noted that donation bins will be located on the first floor of the City Center. Pro tem Jebaily asked whether monetary contributions would be accepted, and Mr. Davis confirmed that they would. Pro tem Jebaily then pledged a \$1,000 donation on behalf of the South Carolina Gamecocks.

Mr. Davis also announced that the Government Finance Officers Association (GFOA) of the United States and Canada has awarded the Certificate of Achievement for Excellence in Financial Reporting to the City of Florence for its Annual Comprehensive Financial Report for the fiscal year ending June 30, 2024. This prestigious honor is the highest form of recognition in governmental accounting and financial reporting. He stated that the award reflects the City's commitment to transparency, accuracy, and excellence in communicating its financial history. The award recognizes the hard work of the City's Finance Department and management team in meeting GFOA's high standards for clarity, completeness, and public accountability. Mr. Davis formally recognized the Finance Department and commended its staff for their dedication and outstanding performance.

MAYORAL REPORT

Mayor Barnes invited everyone to attend the Veterans Day ceremony that will take place tomorrow at 11:00am. Due to the cold weather, the ceremony will take place inside of the Florence Center. A monument in memory of Colonel Barry Wingard will be dedicated during the ceremony, which was made by Mr. Alex Palkovich. Mayor Barnes shared that the South Carolina Pecan Music and Food Festival held



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on November 1st was a huge success. Mayor Barnes said that she, Mr. Davis and Councilman McCall attended the Municipal Association of South Carolina Regional Advocacy Meeting that was held in Florence and shared a report from the session with Council.

COMMITTEE REPORTS

Business Development Committee, Chaired by Pro tem Jebaily

Pro tem Jebaily highlighted the success of the South Carolina Pecan Music and Food Festival, thanking city staff for their hard work and support. This year's event drew more than 50,000 attendees and featured approximately 280 vendors. He also reported that the committee received an update from Julie Tuttle with STYX Corporation regarding Project Urban Square. Equipment is now on site, and the long-awaited development is officially underway. Pro tem Jebaily noted that the apartments will be named The Gamble Apartments, in honor of the historic Gamble Hotel. The committee also received updates on additional city projects.

Community Development Committee, Chaired by Mayor Barnes

Mayor Barnes reported that the Community Empowerment Walk on November 8th drew a large turnout. She thanked all who attended and noted the community's excitement about positive change. She also shared that the committee will be exploring future initiatives in both the West Florence and East Florence areas. Mayor Barnes announced that the Housing Authority of Florence will hold a grand reopening for the Creekside Apartments and invited everyone to attend.

Finance, Audit and Budget Committee, Chaired by Councilman McCall

Councilman McCall reported that the committee discussed establishing standard procedures for documenting community aid under the Good Neighbor Policy and noted that an internal policy is being drafted regarding assistance to neighboring cities. The committee also reviewed possible updates to the towing ordinance to protect residents from predatory practices and considered whether the community services fund could be used to support local nonprofits during the federal government shutdown.

EXECUTIVE SESSION

Mayor Barnes said Council will be entering into Executive Session for a discussion regarding an Economic Development project as indicated in Resolution No. 2025-45, for a discussion regarding appointments to city Boards and Commissions, for a discussion on a contractual matter regarding Ultra Processed Foods, to receive an update on a pending legal matter, for a discussion on a contractual matter regarding the Palmetto Housing Corporation, to receive legal advice on the current curfew ordinance and for a personnel matter.

Councilwoman NeSmith-Jackson made a motion to enter into Executive Session and Councilman McKay seconded the motion. Council voted unanimously (7-0) to enter into Executive Session at 2:13pm.

Councilman Smith made a motion to resume open session and Councilwoman NeSmith-Jackson seconded the motion. The motion carried. Council resumed open session at 4:07pm and took action on the following items:



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Resolution No. 2025-45

A Resolution approving downtown redevelopment grants for 2nd Quarter, Fiscal Year 2026.

Councilwoman NeSmith-Jackson made a motion to pass Resolution No. 2025-45. The motion failed due to lack of a second.

Mr. Clint Moore, Assistant City Manager of Development, reported that the Selection Committee met to review the application submitted by Smartphone Repair, located at the corner of West Evans Street and Irby Street. Based on the proposal and scoring criteria, the committee does not recommend approving the upfit grant.

Pro tem Jebaily asked for clarification that, if there is no motion or second, the resolution would not pass. Mr. Moore confirmed that was correct.

Councilman McCall asked whether alternative grants or incentives were available for applicants who do not meet the requirements for the upfit grant. Mr. Moore said that the City offers several programs to support commercial development in the H1 District, including design and sign grants, a first-year business license discount, and five years of free trash service. He encouraged prospective downtown businesses to meet with the Downtown Development Office for guidance and noted that additional information is available on the Downtown Florence website. Mr. Moore emphasized the City's commitment to supporting the success of downtown and citywide businesses.

Resolution No. 2025-45 was not passed.

Appointments to Boards and Commissions

Mr. Davis presented the packet of appointments to Boards and Commissions to Council.

Accommodations Tax Advisory Committee

Pro tem Jebaily deferred his nomination to the Board.

Design Review Board

Councilman McCall deferred his nomination to the Board.

Construction and Maintenance Board of Adjustments and Appeals

Mayor Barnes deferred remaining nominations to the Board.

Resilience and Sustainability Advisory Committee

Councilman Smith deferred his nomination to the Board.

Public Safety Citizen's Review Board

Councilman McKay deferred his nomination to the Board.



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Board of Zoning Appeals

Mayor Barnes deferred her nomination to the Board.

ADJOURN

Without objection, the November 10, 2025 Regular meeting of City Council was adjourned at 4:13pm.

Dated this 8th day of December 2025.

Casey C. Moore, Municipal Clerk

Lethonia Barnes, Mayor

FLORENCE CITY COUNCIL MEETING

DATE: December 8, 2025

AGENDA ITEM: Ordinance

DEPARTMENT/DIVISION: Police Department

I. ISSUE UNDER CONSIDERATION:

An Ordinance to amend Chapter 17 of the City Code of the City of Florence to add Article VI and provisions related to regulating improper use of public places and urban camping and other matters related thereto.

II. CURRENT STATUS/PREVIOUS ACTION TAKEN:

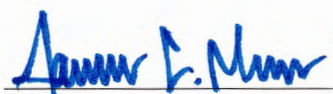
1. City Council held first reading on the proposed ordinance on October 13th, 2025.
2. First reading was passed unanimously with the condition for city staff to meet with No One Unsheltered and allow for input and comment.

III. POINTS TO CONSIDER:

1. City staff met with representatives from No One Unsheltered on November 5th, 2025, to discuss and review the proposed amendment.
2. Recommendations from the meeting included: training for police officers when working with the unhoused population, police officers to provide contacts of organizations for assistance, available shelters and support facilities.
3. Pursuant to South Carolina State Code Title 5, Chapter 27, the City of Florence has the authority to prevent the encumbering of streets, sidewalks, alleys, or public grounds from obstacles or materials.
4. The Supreme Court of the United States has recognized that a municipality has the right to regulate the use of rights of way and public property to protect the public's health, safety, and welfare.
5. Multiple court cases including *Martin v. Boise*, 920 F.3d 584 (9th Cir. 2019) and *Johnson v. City of Grants Pass*, 50 F.4th 787 (9th Cir. 2022) have determined that a city may regulate the encumbering of the public rights of way and public property to ensure the safety and convenience of their use by the public.

IV. ATTACHMENTS:

1. Ordinance


Clint Moore
Assistant City Manager


Scotty Davis
City Manager

ORDINANCE NO. 2025 - _____

AN ORDINANCE TO AMEND CHAPTER 17 OF THE CITY CODE OF THE CITY OF FLORENCE TO ADD ARTICLE VI AND PROVISIONS RELATED TO REGULATING IMPROPER USE OF PUBLIC PLACES AND URBAN CAMPING AND OTHER MATTERS RELATED THERETO.

W I T N E S E T H:

WHEREAS, the City of Florence; South Carolina (the “City”) seeks to maintain public health, safety, and welfare within its jurisdiction; and

WHEREAS, the accumulation of camping materials, bedding, tents and personal belongings in public spaces interferes with public access, sanitation, and safety; and

WHEREAS, unregulated camping and prolonged habitation of public places has been linked to unsafe and unsanitary conditions, including fire hazards, health risks, and the improper disposal of waste; and

WHEREAS, the City Council of the City (“the City Council”) desires to regulate the improper use of public places and urban camping within the City by adding to the Code of Ordinances within the City (“the Code”) provisions related thereto;

NOW, THEREFORE, BE IT ORDAINED by the City Council of the City in meeting duly assembled that:

- a. There is added to Chapter 17 an Article VI entitled “Improper Use of Public Places” and a Section 17-109 entitled “Urban Camping,” such section being set forth in the attached Exhibit A.
- b. This Ordinance shall become effective upon its approval and adoption by the City Council of the City.

ADOPTED this _____ day of _____, 2025

Approved as to form:

RONALD T. SCOTT
CITY ATTORNEY

LETHONIA BARNES
MAYOR

ATTEST:

CASEY MOORE

EXHIBIT A

(a) *Definitions*

The following definitions apply to this section:

1. **Camping:** Residing in or using a public street, sidewalk, park, or other public space for private living accommodations, including but not limited to erecting tents or temporary structures, sleeping in one location for a duration greater than one (1) hour, cooking, or engaging in activities intended for residential purposes.
2. **Storing Personal Property:** Leaving personal items such as clothing, bedrolls, cookware, sleeping bags, luggage, or backpacks unattended in public spaces for prolonged periods. (This term shall not apply to parked vehicles that are used for transportation like bicycles, scooters, mopeds etc.)
3. **Public Park:** All municipal parks, playgrounds, plazas, attractions, monuments, and similar public areas within city limits.
4. **Public Street:** Public streets, sidewalks, parking lots, medians, benches, and other publicly accessible rights-of-way within city limits.

(b) *Prohibitions*

The following shall be prohibited in or on all public property in the City of Florence, including areas under bridges, railroad crossings, streets and other public areas.

1. **Public Parks:** Camping, storing personal property, or sleeping in any public park.
2. **Public Streets and Property:** Camping, storing personal property, or sleeping on a public bench, sidewalk, street, or other public property (including areas under bridges, railroad crossings, and similar areas). Sitting or lying down on public streets or public property.
3. **Blocking Access:** Camping, sleeping, or storing personal property on public property in a manner that obstructs building entrances, exits, or pedestrian pathways.

(c) *Enforcement and Notice*

1. **Warnings:**
 - Any individual who violates the provisions of this ordinance shall, upon the first such violation, be issued a written warning. Such warning shall serve as notice of the requirements of this ordinance and of the potential consequences of subsequent violations.
 - A written warning issued pursuant to this ordinance shall be valid and enforceable solely within the geographical boundaries of the location in which the violation occurred, and shall have no effect outside such location.
 - An individual may not be arrested for a violation of this ordinance unless he or she has been issued a written warning for a violation of this ordinance within the one (1) year period immediately preceding the alleged violation.
2. **Evidence Standard:**
 - Enforcement actions must meet a reasonable standard based on direct or circumstantial evidence demonstrating a violation of the ordinance.

(d) *Environmental and Public Safety Considerations*

1. In enforcing this ordinance, the City of Florence shall prioritize public health and safety, particularly in environmentally sensitive areas where camping may harm local wildlife, vegetation, or waterways.
2. The city shall coordinate with local agencies and nonprofits to provide outreach, shelter resources, and supportive services as alternatives to citations or arrests.

(e) *Exceptions*

This ordinance does not prohibit the following.

1. Sitting or lying down due to a medical emergency.
2. Sitting in wheelchairs or other durable medical equipment.
3. Sitting during parades or festivals within city limits.
4. Patronizing sidewalk restaurants or businesses.
5. Waiting in bus zones.
6. Sitting on benches abutting private property.
7. Waiting in line for public services or events.
8. Children sleeping in strollers or being carried.
9. Camping as permitted by the City of Florence's Parks and Recreation Department.

(f) *Penalties*

1. Penalties shall be consistent with Section 1-7.

FLORENCE CITY COUNCIL MEETING

DATE: November 10, 2025

AGENDA ITEM: An Ordinance to annex and zone Neighborhood Conservation-6.3 (NC-6.3) the parcel located at 3648 South Irby Street, TMN 00152-01-029.

DEPARTMENT/DIVISION: Department of Planning, Research & Development

I. ISSUE UNDER CONSIDERATION:

Request to annex the parcel located at 3648 South Irby Street, with Tax Map Number 00152-01-029, into the City of Florence and assign it the zoning designation of Neighborhood Conservation-6.3 (NC-6.3). The request is being made by the property owner.

II. CURRENT STATUS/PREVIOUS ACTION TAKEN:

On October 14, 2025, the City of Florence Planning Commission held a public hearing on this matter, and voted unanimously, 6-0, to recommend the zoning designation of Neighborhood Conservation-6.3 (NC-6.3).

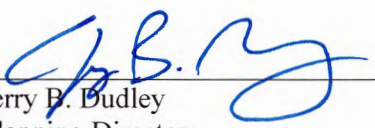
III. POINTS TO CONSIDER:

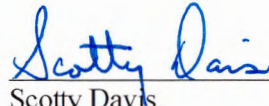
- (1) City water service is currently available.
- (2) The developer is responsible for providing a private lift station and easement through adjacent properties to accommodate sewer.
- (3) A Public Hearing for zoning was held at the October 14, 2025 Planning Commission meeting.
- (4) City staff recommends annexation and concurs with Planning Commission's recommendation to approve the request to zone the property Neighborhood Conservation-6.3 (NC-6.3).

IV. PERSONAL NOTES:

V. ATTACHMENTS:

- (1) Ordinance
- (2) Vicinity Map
- (3) Annexation Petition


Jerry B. Budley
Planning Director


Scotty Davis
City Manager

ORDINANCE NO. 2025 - _____

**AN ORDINANCE TO ANNEX AND ZONE NEIGHBORHOOD CONSERVATION-6.3 (NC-6.3)
THE LOT AT 3648 SOUTH IRBY STREET, TMN 00152-01-029.**

WHEREAS, a Public Hearing was held in the Council Chambers on October 14, 2025 at 6:00 P.M. before the City of Florence Planning Commission, and notice of said hearing was duly given;

WHEREAS, application by South Florence Developers LLC, owner of TMN 00152-01-029, was presented requesting an amendment to the City of Florence Zoning Atlas that the aforesaid property be incorporated into the City limits of the City of Florence under the provisions of Section 5-3-150(3) of the 1976 Code of Laws of South Carolina and given the zoning district classification of NC-6.3:

The property requesting annexation is shown more specifically on Florence County Tax Map 00152, block 01, parcel 029 (0.870392 acre).

Any portions of public rights-of-way abutting the property described above will be included in the annexation.

WHEREAS, Florence City Council concurs in the aforesaid application, findings, and recommendations:

NOW, THEREFORE BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF FLORENCE IN MEETING DULY ASSEMBLED AND BY THE AUTHORITY THEREOF:

1. That an Ordinance is hereby adopted annexing into the City Limits of the City of Florence the aforesaid property and amending the Zoning Atlas to the aforesaid zoning classifications.
2. That this Ordinance shall become effective in seven days upon its approval and adoption by the City Council of the City of Florence and posting of this amendment in the official Zoning Atlas.

ADOPTED THIS _____ DAY OF _____, 2025

Approved as to form:

City Attorney

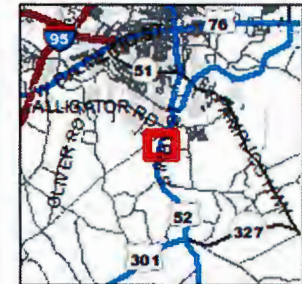
Lethonia Barnes,
Mayor

Attest:


Casey C. Moore,
Municipal Clerk

PC 2025-35

Vicinity Map - Point South Townhomes



Legend

-  Parcels
-  Proposed Parcel
-  City Limits

FULL LIFE. FULL FORWARD.
FLORENCE
SOUTH CAROLINA

DISCLAIMER:
The City of Florence Department of Planning, Research, and Development data represented on this map is the product of compilation, as produced by others. It is provided for informational purposes only and the City of Florence makes no representation as to its accuracy. Its use without field verification is at the sole risk of the user.

100 50 0 100 Feet

Date: 9/12/2025

STATE OF SOUTH CAROLINA)

PETITION FOR ANNEXATION

COUNTY OF FLORENCE)

Petition requesting Florence City Council to enact an Ordinance annexing the area described below, that area being the same property as shown by the map prepared by the City of Florence Planning, Research, and Development Department, attached and incorporated by reference herein:

The undersigned freeholder property owner(s) hereby respectfully certifies, petitions, and requests of the City Council of Florence as follows:

1. The petitioners are the sole owner(s) of real estate in the County of Florence, State of South Carolina which property lies adjacent and contiguous to the corporate limits of the City of Florence.
2. That the petitioner(s) desires to annex the property more particularly described below:

Florence County Tax Map

00152-01-029

3. Annexation is being sought for the following purposes:

City zoning, services, governance

4. That the petitioner(s) request that the City Council of Florence annex the above described property in accordance with subsection 31 of 5-3-150(3) of the Code of Laws of South Carolina for 1976, such section allowing the annexation of an area without the necessity of an election and referendum.

To the Petitioner: The following information needs to be completed for submittal to the City of Florence and other government agencies for records prior to and after annexation.

Total Residents

Race

Total 18 and Over

Total Registered to Vote

0

Date

9-9-25

39/29/14

Petitioner

South Florence Dr, SC

Date

Petitioner

Certification as to ownership on the date of petition:

FOR OFFICIAL USE ONLY

Date

9/9/25

03

FLORENCE CITY COUNCIL MEETING

DATE: December 8th, 2025
AGENDA ITEM: Ordinance
DEPARTMENT/DIVISION: City Manager's Office

I. ISSUE UNDER CONSIDERATION:

An Ordinance to amend Section 14-21, Section 14-22, and Section 14-23 of the City of Florence municipal code regarding provisions related to regulating the curfew for juveniles and other matters related thereto.

II. CURRENT STATUS/PREVIOUS ACTION TAKEN:

1. No previous action by City Council has been taken regarding this matter.

III. POINTS TO CONSIDER:

1. In an effort to be consistent with South Carolina State Code § 63-19-20 the proposed amendment increases the age of a juvenile from sixteen (16) years of age and younger to seventeen (17) years of age and younger.
2. To help reduce the opportunity for juveniles to become involved in criminal activities and to help further protect the public health, safety, and welfare, the curfew hour of 12:00 am - 6:00 am has been amended to 10:00 pm – 6:00 am within the municipal limits.
3. Within the D-1 Redevelopment District the proposed curfew is 9:00 pm – 6:00 am.

IV. ATTACHMENTS:

1. Ordinance
2. D-1 Redevelopment District Map



Clint Moore
Assistant City Manager



Scotty Davis
City Manager

ORDINANCE NO. 2025 - _____

AN ORDINANCE TO AMEND SECTION 14-21, SECTION 14-22, AND SECTION 14-23 OF THE CITY OF FLORENCE CODE OF ORDINANCES REGARDING PROVISIONS RELATED TO REGULATING THE CURFEW FOR JUVENILES AND OTHER MATTERS RELATED THERETO.

WITNESSETH:

WHEREAS, the City of Florence, South Carolina (the “City”) seeks to maintain public health, safety, and welfare within its jurisdiction; and

WHEREAS, regulating the presence of unaccompanied minors diminishes the likelihood that juveniles will engage in criminal conduct; and

WHEREAS, the City of Florence finds that enhanced curfew requirements are necessary within its Central Business District due to increased evening activity; and

WHEREAS, the City Council of the City (“the City Council”) desires to regulate the presence of unaccompanied minors in public places within the City by amending provisions in the City of Florence Code of Ordinances (“the Code”);

NOW, THEREFORE, BE IT ORDAINED by the City Council of the City in meeting duly assembled that:

- a. There are amendments to Chapter 14, Section 14-21 entitled “Curfew – For juveniles”, Section 14-22 entitled “Same – Parent, guardian, responsible adult, and/or child; penalty”, and Section 14-23 entitled “Minor in need of supervision” such section being set forth in the attached Exhibit A.
- b. This Ordinance shall become effective upon its approval and adoption by the City Council of the City.

ADOPTED this _____ day of _____, 2025.

Approved as to form:

RONALD T. SCOTT
CITY ATTORNEY

LETHONIA BARNES
MAYOR

ATTEST:

CASEY MOORE
CITY CLERK

EXHIBIT A

Sec. 14-21. Curfew—For juveniles.

- a) It shall be unlawful for any minor (seventeen (17) years of age or younger) to loiter, wander, stroll or play in or upon the public streets, highways, roads, alleys, parks, playgrounds or other public grounds, public places, vacant lots or any place unsupervised by an adult having the lawful authority to be at such places, between the hours of 10:00 p.m. and 6:00 a.m. This section does not apply to the following:
 - 1) When a minor is accompanied by his or her parent, legal guardian or other adult person (twenty-one years of age or older) having the lawful care and custody of the minor;
 - 2) When a minor is directed to perform an emergency errand by his or her parent or legal guardian or other adult person (twenty-one (21) years of age or older) having the lawful care or custody of the minor;
 - 3) When a minor is returning directly home from a school activity, recreational activity, or dance;
 - 4) When a minor is returning directly home from a lawful employment that makes it necessary to be in the above referenced places during the prescribed period of time;
 - 5) When a minor is in a motor vehicle involved in interstate travel;
 - 6) When a minor is on the sidewalk abutting the minor's residence; or
 - 7) When a minor is exercising First Amendment rights protected by the United States Constitution, such as the free exercise of religion, freedom of speech, and the right of assembly.
- b) D-1 Redevelopment District.
 - 1) Within the downtown D-1 Redevelopment District the curfew hours shall be between the hours of 9:00 p.m. and 6:00 a.m. The same exceptions listed within 14-21(a) apply to this section.

Sec. 14-22. Same—Parent, guardian, responsible adult, and/or child; penalty.

It shall be unlawful for the parent, guardian, or other person having custody or control of any child (seventeen (17) years of age or younger) to permit, or by insufficient control, to allow such child to be in or upon the public streets or any other places described herein within Section 14-21. It shall further be unlawful for any child (seventeen (17) years of age or younger) to be in or upon the public streets or any other places described within Section 14-21.

The first violation will result in a warning citation and shall be issued to both the child and the parent or guardian of the child. A second violation will result in a fine not to exceed two hundred dollars (\$200.00) or imprisonment in jail for not more than thirty (30) days. Upon second violation, the offender will also have the option to work on public streets or work in the public works of the city for not more than thirty (30) days.

Each violation of section 14-21 or 14-22 shall constitute a separate offense. Provided, however, no parent, guardian or other person having custody of any child (seventeen (17) years of age or younger) shall be subject to the fine or penalties noted above if, prior to an offense of the child, said parent, guardian, or responsible adult has notified the Florence Police Department that they have lost control of said child and are unable to prevent the child from violating this section 14-21 or 14-22. Prior notice shall be effective for the purposes of this section 14-21 and 14-22 only after the parent, guardian, or responsible adult fills out and signs the attached [prescribed] form which will be kept on record by the Florence Police Department.

Sec. 14-23. Minor in need of supervision.

(a) Any minor aged six (6) through seventeen (17) years old that loiters, wanders, strolls, or plays in or upon any "public place", as defined in subsection (c) below, unsupervised by an adult having the lawful authority, between the hours of 8:30 a.m. and 2:30 p.m. on any "school day", as defined in subsection (c) below, shall be considered a minor in need of supervision unless the minor falls into one of the categories specified in subsection (b) below.

(b) A minor shall not be considered a minor in need of supervision under the following circumstances.

- 1) When a minor has written documentation from school authorities that he or she is excused from school attendance at that particular time.
- 2) When a minor attends a private school and the school is not in session at that particular time.
- 3) When the minor is enrolled in a valid home study program as authorized by the laws of the State of South Carolina.
- 4) When the minor has been emancipated pursuant to the laws of the State of South Carolina.
- 5) When the minor is accompanied by such minor's parent, guardian, or other adult person having the lawful care and custody of the minor.
- 6) When the minor is engaged in lawful employment pursuant to an age or schooling certificate or is traveling directly home or to school from such lawful employment.
- 7) When a minor is performing an emergency errand directed by such minor's parent or guardian or other adult person having the lawful care and custody of such minor.
- 8) When a minor is travelling to or from home or school as a direct result of a school directed, sponsored, or endorsed activity, entertainment, recreational opportunity, or dance.
- 9) When a minor is attending or traveling directly to or from an activity involving the exercise of First Amendment Rights of Free Speech, Freedom of Assembly, or Free Exercise of Religion.
- 10) When a minor is in a motor vehicle with parental consent for normal travel, or engaged in interstate travel through the city.

(c) For the purposes of this section, the following definitions shall apply unless the context clearly indicates or requires a different meaning:

- 1) "Public place" means any public streets, highways, roads, alleys, parks, playgrounds, malls, buildings open to the public, cemeteries, school yards, bodies of water, any privately or publicly owned place of amusement, entertainment, or public accommodation, including parking lots and other areas adjacent thereto, or any vacant lots of land.
- 2) "School Day" means any day on which the public schools in Florence School District One are open and operating for students.

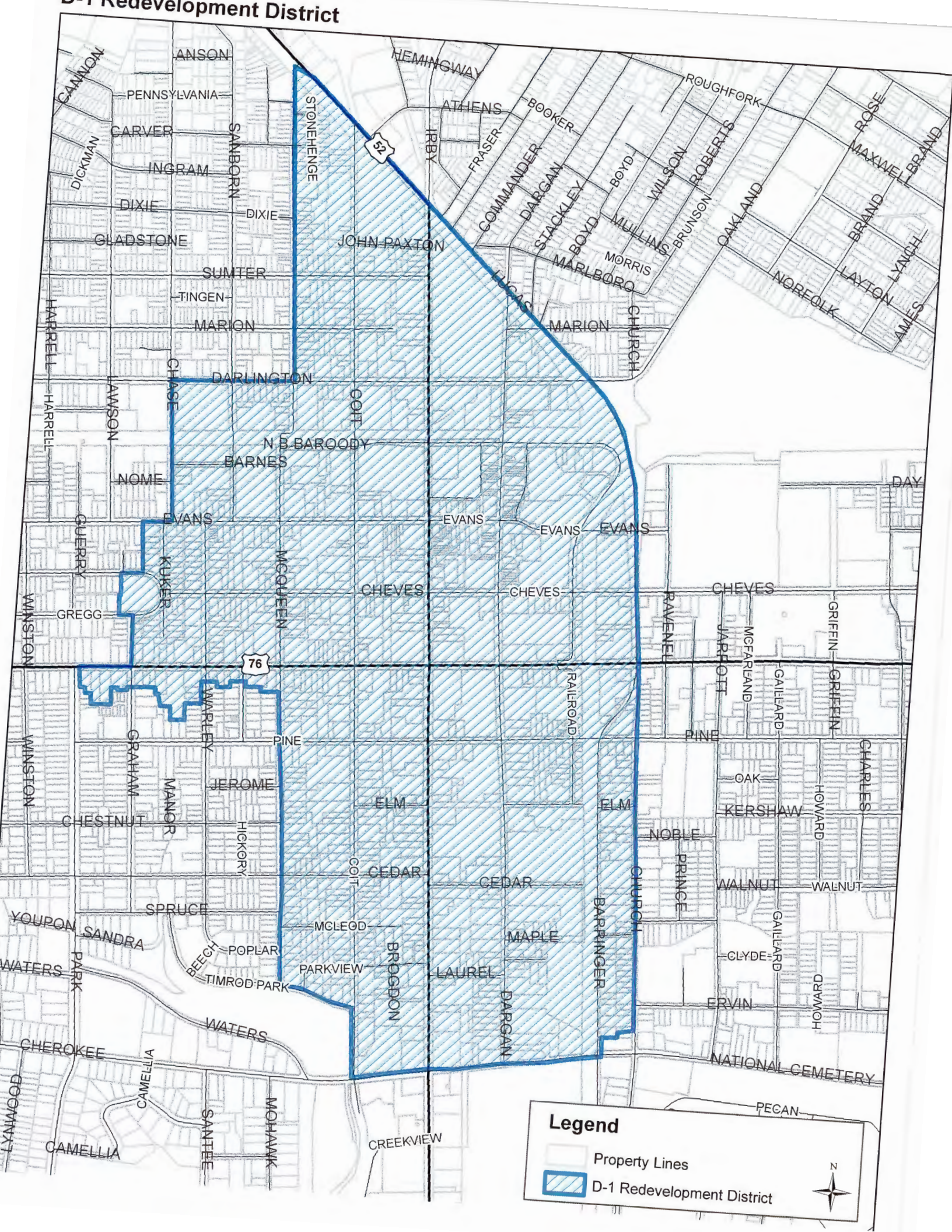
(d) Upon a police officer approaching an individual under this section and in determining whether an individual is a minor in need of supervision as defined herein, the following shall apply:

- 1) Before taking any enforcement action under this section, a law enforcement officer shall ask or attempt to ask the individual questions regarding age and reason for being in a public place during curfew hours. The law enforcement officer shall not take charge of the minor under this section unless the law enforcement officer reasonably believes that the minor is a minor in need of supervision as described in this section.
- 2) In the event a police officer determines that a minor is a minor in need of supervision as defined herein, then the minor shall be given the following options:
 - a. The minor will be offered transportation either to the minor's school, unless such minor is currently under expulsion or suspension. In this case, the minor will be offered transportation to the home of the minor;
 - b. If the minor chooses not to accept the transportation, then the police officer will issue a citation to the parent, legal guardian, or other person having legal custody or control of the minor pursuant to subsection (e) herein.
- 3) The law enforcement officer shall follow the policies, procedures, rules, directives and regulations of the City of Florence and/or of the Florence Police Department at all times under this subsection.

(e) It shall be unlawful for the parent, legal guardian, or other person having custody or control of any minor as defined herein to knowingly commit an act or knowingly fail to act when such act or omission would cause the minor to be found to be a minor in need of supervision as defined in subsection (a) above.

- 1) This section does not apply if the parent or legal guardian has invoked the jurisdiction of the juvenile court prior to the time that the minor is found being a minor in need of supervision.
- 2) Upon first conviction of a violation of subsection (b), a person shall not be fined and will be notified of opportunities and programs in place to assist the parent or guardian in providing supervision for such minor. Upon subsequent convictions, a person shall be subject to a fine of one hundred dollars (\$100.00) per offense. Each day a minor is found by law enforcement to be a minor in need of supervision, as defined in subsection (a), shall constitute a separate offense for the purposes of the fines specified herein. Persons

charged with violating subsection (b) of this section shall not be subject to custodial arrest, but shall be issued a summons to appear in municipal court.

[illegible]

Legend

- Property Lines
D-1 Redevelopment District



FLORENCE CITY COUNCIL MEETING

DATE: December 8, 2025
AGENDA ITEM: Resolution
DEPARTMENT/DIVISION: City Council
Sponsored by Councilwoman LaShonda NeSmith-Jackson

I. ISSUE UNDER CONSIDERATION:

A Resolution of Recognition for Dr. John A. Keith, III for his contributions to the revitalization, historic preservation, and sustained growth of downtown Florence.

II. POINTS TO CONSIDER:

1. Dr. John A. Keith, III is a longtime pediatrician and lifelong member of the Florence community, committed to the betterment of the City of Florence.
2. Beyond his distinguished medical career, Dr. Keith has provided exceptional civic leadership through his service on the City of Florence Design Review Board, helping to preserve and protect the character and architectural heritage of the downtown historic district.
3. Dr. Keith has been instrumental in the revitalization of downtown Florence through his work as a private developer, leading the redevelopment of multiple properties that have strengthened the economic vitality and historic charm of the area.
4. His vision, commitment, and personal investment have contributed to transforming downtown Florence into a vibrant, thriving hub for business, culture, and community life.

III. ATTACHMENTS:

1. Proposed Resolution



Scotty Davis
City Manager

(STATE OF SOUTH CAROLINA)
()
(CITY OF FLORENCE)

RESOLUTION NO. 2025-47

**A RESOLUTION OF RECOGNITION FOR DR. JOHN A. KEITH, III IN HONOR OF HIS
CONTRIBUTIONS TO THE REVITALIZATION AND SUSTAINED GROWTH OF
DOWNTOWN FLORENCE, SOUTH CAROLINA.**

WHEREAS, Dr. John A. Keith, III, a longtime pediatrician and lifelong member of the Florence community, is committed to the betterment of the City of Florence; and

WHEREAS, in addition to his distinguished medical career, Dr. Keith has provided exceptional civic leadership through his service on the City of Florence Design Review Board, helping to preserve and protect the character and architectural heritage of the downtown historic district; and

WHEREAS, Dr. Keith has been instrumental in the revitalization of downtown Florence through his work as a private developer, leading the redevelopment of multiple properties that have strengthened the economic vitality and historic charm of the area; and

WHEREAS, Dr. Keith's development and ownership of several key downtown spaces, including Leaf Lounge, Chocobella, the Eleanor Building, Dolce Vita, 1031 American Grill, The Library, Alchemy Tapas Bar and Lounge, and the Police Substation, have contributed significantly to the growth of local business, the enhancement of the cultural landscape, and the continued vibrancy of the downtown district; and

WHEREAS, his vision, commitment, and personal investment have contributed to the transformation of downtown Florence into a vibrant, thriving hub for business, culture, and community life; and

WHEREAS, Dr. Keith's dedication serves as an inspiring example of how professional expertise, civic engagement, and a passion for historic preservation can combine to create lasting positive impact for the community; and

NOW, THEREFORE, BE IT RESOLVED, that the City Council of Florence, South Carolina, does hereby honor and commend Dr. John A. Keith, III, for his outstanding leadership, dedication, and meaningful contributions to the revitalization and historic preservation of downtown Florence.

RESOLVED THIS 8TH DAY OF DECEMBER 2025.

Approved as to form:

HAYNSWORTH SINKLER BOYD, P.A.
CITY ATTORNEY

LETHONIA BARNES
MAYOR

ATTEST:

CASEY C. MOORE
MUNICIPAL CLERK

FLORENCE CITY COUNCIL MEETING

DATE: December 8, 2025
AGENDA ITEM: Resolution
DEPARTMENT/DIVISION: City Council
Sponsored by Mayor Lethonia Barnes

I. ISSUE UNDER CONSIDERATION:

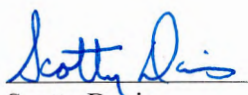
A Resolution of Recognition for Foster Care Crisis Awareness in the City of Florence.

II. POINTS TO CONSIDER:

1. There are currently 3,394 children in foster care across South Carolina, including 173 children from Florence County. There are not enough licensed foster homes to meet the growing need of the foster care system, leaving many children to sleep in emergency beds, offices, or in placements outside their home communities and separated from siblings.
2. The lack of stable foster placements can lead to significant long-term challenges for children.
3. The South Carolina Youth Advocate Program (SCYAP) supports foster children and families by providing licensing and placement coordination, treatment services, mental health and psychiatric care, in-home therapy, transportation, crisis management, trauma-informed training, family support services, and 24/7 on-call support.

III. ATTACHMENTS:

1. Proposed Resolution



Scotty Davis
City Manager

(STATE OF SOUTH CAROLINA)
()
(CITY OF FLORENCE)

RESOLUTION NO. 2025-48

**A RESOLUTION OF RECOGNITION FOR FOSTER CARE CRISIS AWARENESS IN THE
CITY OF FLORENCE.**

WHEREAS, there are currently 3,394 children in foster care across South Carolina, with 173 of those children from Florence County, and there is a critical shortage of licensed foster homes to meet this growing need; and

WHEREAS, the lack of stable foster homes leads to children being placed in emergency beds, sleeping in offices, separated from their families and communities, causing emotional trauma and a sense of abandonment; and

WHEREAS, research shows that children with stable foster placements are more likely to succeed in school, build healthy relationships, and have a brighter future, while children without stable placements face much higher risks, including homelessness, criminal justice involvement, and lower educational attainment; and

WHEREAS, the South Carolina Youth Advocate Program (SCYAP) is dedicated to providing children in foster care with a safe, stable, and loving environment, offering crucial support to foster children and families through services like licensing coordination, mental health care, crisis management, and 24/7 support; and

WHEREAS, raising awareness of the foster care crisis is vital to encouraging more community members to serve as foster parents, volunteers, and advocates, thereby strengthening the safety net for children in the City of Florence;

NOW, THEREFORE, BE IT RESOLVED that the City Council of the City of Florence, South Carolina, hereby recognizes Foster Care Crisis Awareness and expresses its support for SCYAP and all organizations working to protect, uplift, and provide hope for children in foster care.

RESOLVED THIS 8TH DAY OF DECEMBER 2025.

Approved as to form:

HAYNSWORTH SINKLER BOYD, P.A.
CITY ATTORNEY

LETHONIA BARNES
MAYOR

ATTEST:

CASEY C. MOORE
MUNICIPAL CLERK

FLORENCE CITY COUNCIL MEETING

DATE: December 8, 2025

AGENDA ITEM: Report to Council - Presentation of the Final Report for the City of Florence Opioid Settlement Community Action Plan (CAP)

DEPARTMENT/DIVISION: Finance

I. ISSUE UNDER CONSIDERATION

For City Council consideration is the final presentation of the City of Florence Opioid Settlement Community Action Plan (CAP), prepared by The Steadman Group. The report summarizes the City’s assessment of prevention, treatment, and recovery needs related to opioid misuse, and recommends strategic priorities for the use of opioid settlement funds. The attached slides outline findings, recommended strategies, implementation planning, and potential areas for City and County collaboration.

II. CURRENT STATUS/PREVIOUS ACTION TAKEN

In 2024, the City engaged The Steadman Group to conduct a comprehensive assessment and prepare an actionable plan for opioid settlement funding. Work completed includes:

- A regional gap analysis of existing prevention, treatment, and recovery services
- Focus groups with residents, service providers, and impacted populations
- Community meetings to gather broad public input
- Development of a Community Action Plan, including a workplan and budget recommendations

This presentation was presented to the Finance Committee December 3, 2025.

III. POINTS TO CONSIDER

1. Key Findings

The assessment identified several significant gaps: limited reach of prevention efforts, barriers to treatment for uninsured/underinsured residents, fragmented resource navigation, under-connected recovery supports, inconsistent naloxone access, and the need for stronger governance around opioid funding decisions.

2. Recommended Strategies

The Community Action Plan outlines three major strategies:

- a. Strategy 1 – Prevention, Community Awareness, and Harm Reduction
- b. Strategy 2 – Treatment Access and Navigation
- c. Strategy 3 – Recovery Ecosystem Strengthening

3. Implementation Guidance

The report recommends establishing a Florence Opioid Response Council to coordinate efforts, maintain transparency, publish public dashboards, and oversee shared evaluation measures.

4. City and County Collaboration Opportunities

The plan outlines areas where joint governance or aligned initiatives may enhance regional outcomes, including withdrawal management expansion, treatment affordability supports, and recovery workforce initiatives.

IV. STAFF RECOMMENDATION

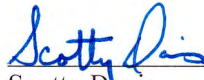
Staff recommends that City Council receive the final report and presentation as information and provide feedback or direction regarding next steps for adopting components of the Community Action Plan and establishing governance structures for implementation.

V. ATTACHMENTS

1. Final Report Presentation – **Opioid Settlement Community Action Plan**
2. Supporting documents (Gap Analysis, Summary Report, Narrative Plan, Workplan) available via the links included in the presentation



Glenn Bodenheimer
Interim Finance Director



Scotty Davis
City Manager



City of Florence

Opioid Settlement Community Action Plan

Final Report

December 2025



STEADMAN
GROUP

Project Summary

- Gap Analysis
- Focus Groups
- Community Meetings
- Community Action Plan





Links

Shared Google folder bit.ly/FlorenceOpioid

1. **Summary Report** bit.ly/FlorenceOpioidCAPSummary
2. **Gap Analysis** bit.ly/FlorenceOpioidGap
3. **Community Action Plan *narrative***
bit.ly/FlorenceOpioidPlan
4. **Community Action Plan *workplan***
bit.ly/FlorenceOpioidWorkplan



Summary Findings

- **Prevention efforts** can reach deeper in communities.
- **Treatment** not accessible to uninsured/underinsured.
- **Resource navigation is fragmented** across agencies
- **Recovery supports are strong** but under-connected.
- **Naloxone access** is inconsistent
- **Governance** can improve opioid funding decisions.



Summary Recommendations

1. Strengthen prevention, awareness, youth education, and stigma reduction.
2. Improve treatment access through navigation, affordability supports, and enhanced coordination.
3. Build a stronger recovery ecosystem through housing supports, peer staffing, and employment initiatives.
4. Integrate naloxone education and harm reduction messaging into all prevention strategies.
5. Establish shared governance, communications, and evaluation functions to coordinate across City (and potentially County).

Community Action Plan Three-Strategy Framework

- **Strategy 1.** Prevention, Community Awareness, and Harm Reduction
- **Strategy 2.** Treatment Access and Navigation
- **Strategy 3.** Recovery Ecosystem





Strategy 1.

Prevention, Community Awareness, and Harm Reduction

Goal: Reduce opioid misuse, stigma, and overdose risk through youth education, community outreach, naloxone training, and harm reduction information.

Budget allocation: \$200,000.

City Priorities Include:

- Prevention and awareness campaign
- Youth and family education
- Naloxone training and distribution
- Community harm reduction education



Strategy 2.

Treatment Access and Navigation

Goal: Increase timely access to treatment and behavioral health care for all residents, with a focus on uninsured and high-risk individuals.

Budget allocation: \$140,000.

City Priorities Include:

- Care Navigation Program
- Resource directory for treatment and recovery services
- Potential County-led elements include:
 - Withdrawal management expansion
 - Treatment affordability pool



Strategy 3.

Recovery Ecosystem

Goal: Strengthen housing, peer support, and long-term recovery pathways.

Budget allocation: \$160,000.

City Priorities Include:

- Recovery housing
- Peer support expansion
- Potential County-led elements include:
 - Recovery Provider Compact (RPC)
 - Recovery-Friendly Workplace Initiative (RFWI)



Implementation Roadmaps

Roadmap span the three strategies:

- **Governance** through a new Florence Opioid Response Council
- **Transparency & accountability** through public updates, community engagement, and public dashboard
- **Evaluation** through shared indicators, data reporting, and annual CAP outcome reports

+ Implementation Timeline



Implementation

Timeline for Implementing Community Action Plan				
Phase	Years	Lead	Key Actions	Key Milestones
Phase 1 - Launch	2025-2026	City (and County?)	<ul style="list-style-type: none">- Form Opioid Response Council; adopt charter- Hire CAP Coordinator- Launch campaigns and trainings	<ul style="list-style-type: none">- Council formed; charter approved- First prevention activities and trainings completed
Phase 2 - Build	2025-2026	City (and County?)	<ul style="list-style-type: none">- Implement care navigation- Launch mini-grants- Finalize resource directory- Begin reporting and public updates	<ul style="list-style-type: none">- First navigation hires in place- First mini-grant awards- First quarterly CAP update released
Phase 3 - Mature	2027-2028	Opioid Response Council	<ul style="list-style-type: none">- Launch public dashboard- Strengthen RPC and RFWI- Refine strategies	<ul style="list-style-type: none">- Dashboard online- Compact formalized- Mid-cycle review completed
Phase 4 - Evaluate	2029	City, County, Evaluation Partner	<ul style="list-style-type: none">- Conduct 5-year impact assessment	<ul style="list-style-type: none">- Five-year impact report completed- Public forum held to discuss findings
Phase 5 - Renew	2030	Opioid Response Council and City Council	<ul style="list-style-type: none">- Refresh CAP based on evaluation and community input	<ul style="list-style-type: none">- New CAP adopted for 2030-2035
Total Implementation Budget:				\$60,000

Budget Summary

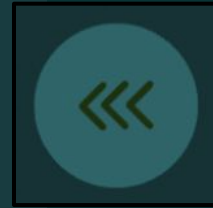
Strategy/Item	Budget	% Allocation
Strategy 1: Prevention, Community Awareness & Harm Reduction	\$200,000	36%
Strategy 2: Treatment Access & Navigation	\$140,000	25%
Strategy 3: Recovery Ecosystem	\$160,000	29%
Implementation (Governance, Evaluation, Communication)	\$60,000	11%
Total Budget	\$560,000	100%



Discussion:
*Potential City of Florence and
Florence County Collaboration*



Questions and Discussion



Thank You



Burke Fishburn, MPP
burkefishburn@steadmangroup.com



Courtney Lange, MA
courtneylange@steadmangroup.com



Bri Robles, MPH
briannarobles@steadmangroup.com

